



NORTHWEST TRANSIT EXCHANGE EUGENE, OR · 2023

## WELCOME to the Northwest Transit Exchange Conference 2023

Hosted by Lane Transit District & the City of Eugene

# Session One

# City of Eugene Franklin Boulevard Transformation



## FRANKLIN BOULEVARD TRANSFORMATION

**City of Eugene- Public Works Engineering** 





#### **PRESENTATION TOPICS**

- 1. Project Overview
- 2. Why Transform Franklin Blvd?
- 3. Public Involvement
- 4. Preferred Design Concept
- 5. Roundabouts



| FRANKLIN BLVD    | <b>PROJECT OVERVIEW</b>       |             |
|------------------|-------------------------------|-------------|
|                  | PROJECT SCHEDULE              |             |
|                  | EmX Opens                     | 2007        |
| PROJECT AREA MAP | Design Concept<br>Development | 2019 – 2020 |
|                  | Grant Applications            | 2020 & 2021 |
| Project Start    | Design Concept Refinement     | 2020 - 2023 |
| Willametie River | Corridor                      | 2023        |
|                  | Analysis                      |             |
| Garden Ave       | and                           |             |
| Franklin Blvd    | Recommend                     |             |
|                  | ation Report                  |             |
| Eugene           | NEPA (National                | 2023        |
|                  | Environmental Policy          |             |

**PURPOSE** of TRANSFORMING FRANKLIN BOULEVARD from a street focused on moving automobiles to:

- 1. A safe, comfortable, and high-quality street designed for people walking, biking, and taking the bus while also accommodating people who drive;
- 2. Be consistent with adopted land use and transportation plans;
- 3. Be supportive of changes in urban form and mixed-use development.



#### WHY TRANSFORM FRANKLIN?





### 1. Safety





ONE TRAFFIC DEATH IS TOO MANY



#### WHY TRANSFORM FRANKLIN?

#### Total Crashes on Franklin Blvd: 2016 – 2020

| Severity Level       | Number of Crashes                |  |
|----------------------|----------------------------------|--|
| Fatal                | 1 (Pedestrian)                   |  |
| Serious Injury       | 2 (1 Bicyclist)                  |  |
| Moderate Injury      | 14 (4 Pedestrians, 4 Bicyclists) |  |
| Minor Injury         | 28 (2 Pedestrians, 1 Bicyclist)  |  |
| Property Damage Only | 34                               |  |





65% of fatal and life-changing injury crashes occur on Eugene's arterial streets



#### 2. Climate



#### WHY TRANSFORM FRANKLIN?



**Climate Recovery Ordinance** 

Reduce community fossil fuel use by 50% of 2010 levels by 2030 Eugene 2035 Transportation System Plan

By the year 2035 triple the percentage of trips made on foot, by bicycle, and by transit from 2014 levels



#### 3. Urban Growth

Exhibit C Walnut Station Specific Area Plan July 2010









#### WHY TRANSFORM FRANKLIN?





### 3. Bus Rapid Transit













#### **ALTERNATIVE A – ALL ROUNDABOUTS**





#### **ALTERNATIVE B – ALL SIGNALS**



#### ALTERNATIVE C – HYBRID









#### **Franklin Boulevard Corridor**

Summary of Alternatives

|                                    | Alternative A | Alternative B | Alternative C |
|------------------------------------|---------------|---------------|---------------|
| Traffic Flow                       | 00            | 0             | 00            |
| Transit Flow                       | 00            | 0             | 000           |
| Landscape Area                     | 000           | 0             | 000           |
| Ease of Pedestrian<br>Crossings    | 00            | 000           | <b>I</b>      |
| Safety and Lower<br>Traffic Speeds | 000           | 00            | 00            |

### Franklin Boulevard Corridor

Summary of Alternatives

|   | Alternative A | Alternative B | Alternative C |
|---|---------------|---------------|---------------|
| Automobile<br>Ease of Access                        | 000           | 00            | <b>S</b>      |
| Less ROW Impact                                     | 0             | 0000          | 00            |
| Connectivity for<br>People Walking and<br>Bicycling | 00            | 000           | 00            |
| Less Out-of-<br>Direction Travel for<br>Motorists   | 00            | 000           | 0             |
| Gateway<br>Opportunities                            | 000           | 00            | 000           |

























#### **BENEFITS OF ROUNDABOUTS**





1. Safety



- 35% fewer crashes overall
- 90% fewer fatalities
- 75% fewer injuries

### **BENEFITS OF ROUNDABOUTS**



#### **BENEFITS OF ROUNDABOUTS**

2. Climate



- Less air and noise pollution
- Less fuel used
- Landscaping/Art potential



### 3. Money Saved



- Reduced fuel used = money saved at pump
- No traffic signals = money saved on power

#### **BENEFITS OF ROUNDABOUTS**



#### **ROUNDABOUTS & PEOPLE WALKING**











## FRANKLIN BLVD Transformation

#### FRANKLIN BLVD & WALNUT ST





#### **PROTECTED BIKEWAYS**



#### SHARED-USE PATHS





#### BIKE FACILITIES FACILITIES





#### WHAT'S NEXT?

PHASE 1: FUNDED THROUGH RAISE GRANT



#### **Transit & Roundabouts in Other Places**





Tempe, Arizona

#### **Transit & Roundabouts in Other Places**



Delft, Netherlands

#### **Transit & Roundabouts in Other Places**



#### Delft, Netherlands
#### **Transit & Roundabouts in Other Places**





Gothenburg, Sweden

#### **Transit & Roundabouts in Other Places**



Gothenburg, Sweden

#### WHAT'S NEXT?



#### CONTACT

**Rob Inerfeld, Transportation Planning** Manager



RInerfeld@eugene-or.gov (541) 682-5343





## Up Next:

## LTD Ridership Survey Results Discussion Forum



#### **Ridership and Service Survey**

Northwest Transit Exchange 2023







### Ridership and Service Levels





### Ridership Recovery

- Most agencies began to see recovery in later 2021, with quick growth that has since slowed
- Agencies reported increase driven by:
  - Students returning to classes (high school and university)
  - Return to office

### Reasons for lower service level

- Not enough operators
- Less demand for transit
- Questions:
  - Has anyone had any success in programs to hire more operators?
  - If lower demand is driving lower service levels, is that based on your service policy?
  - How are your service levels lower? Less span? Less frequency? Less coverage?

### Changes in Ridership Patterns

- Most, but not all, agencies reported changes in ridership patterns
- Fewer peaks, "flatter" demand throughout the day, more weekend trips relative to weekday
- Questions:
  - Has anyone done on-board surveying to see if their ridership has changed? What are your new demographics?
  - Has anyone studied how changes in remote work policies are impacting their ridership (e.g. areas with more remote workers vs areas with fewer)?

### Activities to Boost Ridership

- Most agencies engaged in multiple tactics including:
  - Marketing campaigns
  - Network redesigns
- Some agencies trying:
  - Employer programs
  - Safety programs more officers in the system
- Questions:
  - Of these programs, have you been able to determine what has been effective?
  - If you are doing network redesigns, how are you changing the service to meet the needs of the changed ridership?



### TransLink Adapting to Shifting Travel Patterns & Managing Ridership Recovery



### Adapting to Shifting Travel Patterns and Managing Ridership Recovery: Metro Vancouver's Experience

Michael Ohnemus (michael.ohnemus@translink.ca) Senior Planner, Transit Network Management TransLink



#### **Part I** – Overview of ridership trends

Part II – Approach to managing ridership recovery



### Part I Overview of Ridership Trends



## System-wide transit ridership recovered significantly in 2022. Recovery has continued throughout 2023.



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Note: Journeys are measured as a complete transit trip using Compass fare media or other proof of payment, regardless of the number of transfers

- System-wide ridership reached 80% of prepandemic levels in fall 2022.
- Annual journeys totalled 193.6 million in 2022, a 48% increase over 2021.
- Early fall 2023 figures indicate ridership has recovered to 88% of pre-pandemic levels.



# Ridership recovery continued to outpace most peer systems in Canada and the United States.



 TransLink ranked 5th in Canada and the United States for

> transit boardings despite ranking 24th in total regional population.

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Note: Estimated based on data sourced from the International Association of Public Transport (UITP) and the Federal Transit Administration (FTA). Canada-wide average ridership recovery estimates provided by UITP stopped in July 2022.

# Recovery driven by ridership return across nearly all modes.

| Transit<br>Mode                            | System Wide           | Bus     | SeaBus | Expo &<br>Millennium<br>Lines | Canada Line | West Coast<br>Express | HandyDART |   |
|--|-----------------------|---------|--------|-------------------------------|-------------|-----------------------|-----------|---|
| Ridership<br>Recovery                      | 89%                   | 89%     | 90%    | 92%                           | 84%         | 54%                   | 85%       |   |
| Average<br>Daily<br>Boardings<br>(Mon-Fri) | 808,000<br>(Journeys) | 842,000 | 16,900 | 345,100                       | 133,100     | 5,800                 | 4,800     | • |
| Average<br>Daily<br>Boardings<br>(Weekend) | 528,000<br>(Journeys) | 523,900 | 15,800 | 228,100                       | 101,600     | n/a                   | 1,600     |   |

- Ridership has continued to increase throughout 2023, with ridership up between 12% and 15% compared to fall 2022.
- Buses continue to be the system
  "work horses": approximately 62% of
  system-wide boardings are made
  on bus.
- Ridership recovery on the commuteroriented West Coast Express continues to be below system-wide average, reflecting on-going workfrom-home patterns and habits.

Ridership recovery & boardings by mode, Sept 18-22, 2023

# The transit system is moving more people throughout the day than earlier in the pandemic.

Ridership recovery by time of day, Fall 2022 vs 2019



System-wide weekday ridership during the AM and PM peak periods during fall 2022 **recovered at similar rates** to midday and evening, reflecting a greater number of people returning to their usual place of work or school.

# Ridership is returning the most in fast-growing areas of the region, but overall ridership remains highest in the busiest areas of Metro Vancouver.

#### Bus ridership recovery by sub-region, Sept 18-22, 2023



Note: Data is preliminary for fall 2023. Includes bus Compass boardings only. Excludes customers under 12 who ride free and cash payments or paper transfers.

Share of overall ridership (boardings), fall 2022



Note: Includes bus and SeaBus boardings and Expo-Millennium line, Canada Line, and West Coast Express station entries. HandyDART boardings are not included as the service has different sub-regional boundaries.



#### Weekend ridership has recovered the strongest, many sub-regions are seeing higher weekend ridership than in 2019.



| Sub-Region                 | MF<br>Recovery | Sat<br>Recovery | Sun/Hol<br>Recovery |
|----------------------------|----------------|-----------------|---------------------|
| Burnaby/New Westminster    | 79%            | 81%             | 102%                |
| Maple Ridge / Pitt Meadows | 111%           | 113%            | 128%                |
| North Shore                | 93%            | 81%             | 124%                |
| Northeast Sector           | 83%            | 87%             | 110%                |
| Southeast                  | 115%           | 118%            | 140%                |
| Southwest                  | 85%            | 90%             | 114%                |
| Vancouver/UBC              | 77%            | 78%             | 94%                 |

Note: Ridership recovery for the week of Sept 18-24, 2023. Systemwide journeys includes all modes. Recovery by sub-region includes bus Compass boardings only. Excludes customers under 12 who ride free and cash payments or paper transfers.

#### Part II

#### Approach to managing ridership recovery



Our ridership recovery can be attributed to a combination of inherent and strategic factors

### Inherent

1 provincial funding

- Strategic
  - 3 analysis and monitoring of ridership trends

2 regional focus on transitoriented development 4 make necessary service reallocations



#### Federal and provincial governments extended pandemic relief funding to strengthen public transit services

- TransLink's finances faced significant challenges during the pandemic due to:
  - $\circ$  Loss in ridership revenue
  - $\circ$   $\,$  Increased service costs due to inflation
  - Supply chain disruptions
- Emergency funding from provincial and federal governments allowed us to:
  - Maintain region-wide service levels
  - Prevent early pandemic service cuts
  - $\circ$   $\,$  Ensure reliable, affordable transit for returning customers



# 2 Metro Vancouver also owes its resilience to its focus on transit-oriented development



Marine Gateway redevelopment at Marine Drive Station in Vancouver, Opened in 2016

- TransLink's *Transit-Oriented Communities Design Guidelines* serve as a tool and a resource to developers and city staff.
- TransLink's Partner Planning and Real Estate departments work with municipalities and developers on land use policies, rezoning, and development applications.
- Regional Growth Strategy focuses growth and development in urban centres and frequent transit development areas.
- Supportive policy agreements for recent and planned SkyTrain extensions to promote transitoriented development.



Rendering of Gilmore Place redevelopment at Gilmore Station in Burnaby, currently under construction

## **3** Our teams conduct regular weekly and monthly analysis and monitoring of ridership trends



## Service changes, including reallocations are made every quarter to best match service with demand



| Project Type  | Route(s)  |  |  |  |
|---|---|--|--|--|
| Increase to address overcrowding                            | 104, 130, 245, 321, 322, 323, 324, 335,<br>371, 373, 410, 501, 601, N19 |  |  |  |
| Introduce new service pattern                               | 44*   |  |  |  |
| Increase for overcrowding & reduce<br>where capacity exists | 23, 25, 49, 143,145, 222, 319, R4                                       |  |  |  |
| Reduce frequent service                                     | 44*, 394  |  |  |  |
| Vehicle upsizing  | 2   |  |  |  |
| Cost-neutral rerouting                                      | 103, 531  |  |  |  |

Map of routes with service changes in Fall 2023

## Service has been reallocated to routes which have seen increased demand and overcrowding.



- Service has been removed from frequent routes with excess capacity
- Reallocations have shifted service hours to our southeast subregion, which includes the fast-growing cities of Surrey and Langley.
- Service has also been reallocated within routes or within subregions



#### Strong ridership has resulted in more customers experiencing overcrowding. We responded by continuing to reallocating service.

- Overcrowding on the bus system began approaching prepandemic levels in fall 2022.
  - Early fall 2023 data indicates we may be exceeding prepandemic levels
- Overcrowding on other modes limited to specific trips/times of day.
- Approximately **13.5% of total bus service hours** were reallocated to respond to changing conditions, including overcrowding.



#### There are increasingly limited opportunities to reallocate service without significantly impacting ridership recovery or usability of the system



#### Percentage of Service Hours by Frequency Type

### Reductions are likely to impact ridership recovery

- Decreases on services better than 15 min will cause more overcrowding
- Decreasing frequencies on 15 20 min services cause ridership loss or inhibit ridership increases
- Will remove some routes from the frequent transit network

#### Reductions will have high customer

Frequencies would become 60 min or worse

## Up Next:

### BC Transit Optimizing Service Design in Urban & Rural Communities





Post-Pandemic Planning and Scheduling

**BC Transit** October 5, 2023

Dalbir Sidhu Brandi Wilson Carl Purvis Bronson Bullivant







#### What We'll Cover Today

- 1. The Context of BC Transit
- 2. Pre-Covid Planning Paradigm
- 3. Covid Recovery Volatilities & Their Influences
- 4. Analyzing Runtimes
- 5. Challenges in Post-Covid Scheduling



#### **BC Transit Context**

- 57 Million Passengers Annually
- 2.4 Million Service Hours Across the Province
- 57 Transit Systems ranging in scale and complexity
- Fleet of ~1200 Busses
- Annual Expenditures of \$350M in Operating and \$200M in Capital
- 17 Private Operating Companies, 4 Public Operating Companies, and 14 Non-Profits





**OUR VISION** 

#### Your best transportation solution

#### **OUR MISSION**

## Delivering transportation services you can rely on

#### **OUR OBJECTIVES**

Always Safe: We will put safety first in everything that we do

Engaged People: We will support our people to achieve success

Satisfied Customers: We will grow ridership by making mobility accessible and enjoyable

Thriving Communities: We will work with Local Government and First Nations partners to improve livability

Responsible Stewardship: We will use our resources wisely and develop the most sustainable solutions


### Urban System Examples

Victoria CRD – 383,000

Kelowna CMA – 224,000

Nanaimo - 90,000

Kamloops - 90,000

Prince George - 75,000



# Regional System Examples

West Kootenay– 123,000 Cowichan Valley – 84,000

Sunshine Coast- 30,000

Fort St. John – 20,000

Kimberley - 7,500





### **Pre-Covid Ridership**

- Enjoyed a period of consistent ridership growth, with ridership increasing 13% from 2015-2019
- Yearly expansion
- Peak ridership times were consistent with historic numbers:
  - Consistent AM and PM Peaks Monday-Friday accounting for seasonal changes in Summer and December
  - Unique Ridership numbers for both Saturday and Sunday with less defined AM and PM Peaks







#### **Post-Covid Ridership**



BC Transit is one of the first transit agencies in North America to reach 100% of pre-pandemic ridership!

BCTransit



#### **Post-Covid Ridership**

- Monday and Friday Peak AM and PM Travel periods are now distinct from Tuesday-Thursday volumes in many urban systems
- Ridership continues to grow, further defining AM and PM peaks





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#### **Traffic and Runtime Volatility**

- Related to distinct Monday and Friday Peak AM and PM Travel periods, traffic and congestion also differs significantly on weekdays
- Run times now more difficult to predict where time of year, time of day, and day of week must all be considered
- Unavailability of service expansion hours has largely removed option to add service to address run time issues







#### **Possible Factors in Travel Time Volatility Urban vs Regional**

- Larger transit systems contain more government and multinational employers who are more likely to have hybrid work policies
- Generational difference in preferences for in-office time continue to contribute toward increased numbers of remote workers
- Prevalence of E-bikes, government rebate programs, and increased investment in active transportation infrastructure in larger systems has had impact on modal split and ridership



BC Electric Bike Rebate Program



PARTICIPATING RETAILER BCobike



#### **Challenges in Post Covid Planning:**





- Pressure to expand without service expansion hours
- Acquiring fleet
- Recruiting and retaining operators
- Cost of living and inflation
- Increased Provincial involvement in land use and development decisions



#### How is a schedule made, the formula?



"I think you should be more explicit here in step two."



- Example of the analysis for the weekday eastbound route 15
- How much runtime would you allocate?





- Example of the analysis for the weekday eastbound route 15
- The solid black line represents scheduled running time





- Example of the analysis for the weekday eastbound route 15
- The dotted line represents minimum "vehicle" layover 95%





#### **Route 15 timetable and blocking**

BusLay: Minimum vehicle layover (95%) UserEndLay: Minimum vehicle layover + "operator-focused recovery" EndLay: Actual layover due to blocking





#### **Variability Heat Graph**

#### How Travel Time Varies by Day and Hour for Route 15



University of Victoria to Dockyard Terminal Variability of Travel Time (%) from Sep 06 2022 to Jan 31 2023



#### Variability Heat Graph

#### How Travel Time Varies by Day and Hour for Route 39



University of Victoria to Westhills Exchange



 It's not always easy!



Route 39 Weekdays Westbound Fall 2022 – Spring 2023





#### **Challenges in Post Covid Scheduling:**

- Demand based peak period travel patterns have adjusted back to industry standard AM and PM peak times.
- International student enrollment in Canada: 20% of these students reside in BC
- 2021= 617,000, 2022= 807,000, **2023= 900,000**
- Provincial Government mandated free transit for youth 12 and under
- School boards across BC have cut or cancelled school bus services
- Vehicle expansion limitations (electrification of fleet)
- Transit Infrastructure Investment Dedicated bus lanes



#### **Dedicated Bus Lanes for All!**







# LUNCH!! Session Two Begins Promptly at 1:30

